

Annex M
State Emergency Function (SEF) #13
Law Enforcement & Security

LEAD AGENCY: Colorado Department of Public Safety, Colorado State Patrol.

SUPPORTING AGENCIES: Colorado Office of Emergency Management, Colorado National Guard, Colorado Bureau of Investigation, Department of Natural Resources, Department of Revenue, Attorney General's Office, Parole and Probation Officers, Brand Inspectors.

I. Purpose

The purpose of this annex is to delineate the available emergency law enforcement resources for use in natural, man made or terrorist disasters and other widespread emergencies.

II. Scope

The scope of this annex is to outline the responsibilities and activities relating to law enforcement in the event of an emergency. Upon activation of the State Emergency Operations Center (SEOC), the Department of Public Safety, under the lead of the Colorado State Patrol, will initiate the following functions.

- A. **Planning Support:** Assess and provide information concerning public safety and law enforcement services for areas affected by the emergency. Analyze disaster or potential disaster conditions, assess statewide needs and national requirements and recommend to the Governor those functions that should be reduced, strengthened, or maintained during the emergency period.
- B. **Coordination:** Work in cooperation with other state and local agencies to ensure that services and public safety issues are coordinated throughout the state.
- C. **Information:** Provide the SEOC with information related to law enforcement problems identified throughout the state. Verify identified problems and take actions as appropriate.

III. Situation

- A. **This annex is developed as an integral part of the Colorado State Emergency Operations Plan (SEOP). It is also designed to stand alone as the Law Enforcement Emergency Plan.**
- B. This plan is issued for the guidance of all levels of government as well as cooperating volunteer, federal and public sector organizations within the State of Colorado and is applicable statewide.
- C. This annex describes the systems that will be used to conduct emergency law enforcement operations prior to, and during recovery from disasters, terrorist events, and other emergencies as well as multi-agency situations requiring prompt actions in order to protect lives and property.

- D. Parts of this annex describe specific portions of the system in detail. Describing the law enforcement missions of the various state agencies and establishing the framework for emergency managers to most effectively utilize the available resources will accomplish this.

IV. Concept of Operations

A. General.

1. Law enforcement activities remain under the control of the jurisdictions' chief law enforcement official, generally the Chief of Police or the County Sheriff.
2. The state has concurrent responsibility with local jurisdictions for certain offenses.
3. The federal government has responsibility for enforcement of federal laws, though state and local officers have authority to enforce and make arrests for certain federal violations.
4. In an extreme disaster emergency the Governor may assume the authority within the disaster area, to exercise all police power constitutionally vested in the state.
5. In the event of a terrorist event the FBI will assume the responsibility of lead agency and will respond to any terrorist threat or event.
6. The U.S. Attorney General has the authority to declare an event to be an act of terrorism.

B. Emergency Operations.

1. Colorado Revised Statutes (CRS) provides authority for chief executive officers of law enforcement agencies to request mutual aid assistance from adjacent jurisdictions at any time when the needs for law enforcement exceed available resources.
2. When responding to mutual-aid requests under state law, officers of the responding agency act as officers of the requesting jurisdiction during such service.
3. Requests for law enforcement support beyond those of routine mutual aid should be made through the state Office of Emergency Management (OEM).
4. The Governor or by delegation, the Chief of the Colorado State Patrol may authorize the Colorado State Patrol to augment local law enforcement at the request of local authorities. This may include total replacement of local forces.
5. Other certified peace officers of the state such as wildlife officers or campus police may also be used to augment local law enforcement when directed by the Governor under his emergency process.

6. The governor may assign the Colorado National Guard (CNG) to law enforcement duty. When acting in this capacity, the officers and enlisted men of the CNG have the full authority of peace officers under Colorado Law.
7. Federal agencies provide law enforcement support to local jurisdictions in peacetime emergencies only through existing mutual-aid agreements. Federal resources will augment, but not supplant state or local law enforcement authority.
8. When a determination is made to activate the SEOC, a representative from the CDPS will respond. Initial assessment will include the extent of the emergency and any affects on public safety.

C. Terrorism.

1. Terrorism is a crime and all incidents will have law enforcement response. The FBI is the lead agency and will respond to any terrorist threat or event.
2. The U.S. Attorney General has the authority to declare an event to be an "act of terrorism".
3. Secondary devices are an additional concern, and should remain so throughout the event.
4. The scene is a crime scene and must be processed accordingly. However, life safety issues take precedence.
5. ICS/Unified Command and good communication are vital.

V. Organization and Responsibility

A. Organization.

1. All SEF # 13 activities will normally be coordinated from the SEOC.
2. The CDPS representative located in the SEOC will maintain communication with the command center at the Colorado State Patrol Headquarters.

B. Responsibilities.

1. Department of Public Safety, Colorado State Patrol (Lead Agency)
 - a. Responsibility to the Governor and the State Emergency Operations Chief to coordinate activities relating to law enforcement, public safety, and security.
 - b. Will provide the CDPS representative to staff the SEOC when it is activated.
 - c. Will maintain the Annex to the SEOP.
 - d. Will participate in training exercises in support of SEOC activities.

2. Support Agencies: Office of Emergency Management, Colorado National Guard, Colorado Bureau of Investigation, Department of Natural Resources, Department of Revenue, Attorney General's Office, Parole and Probation officers, Brand Inspectors.
 - a. Support agencies are responsible for providing accurate and timely information to the CDPS representative in the SEOC.
 - b. Support agencies are responsible when necessary for supplying resources to assist the Colorado State Patrol in providing for the safety of the citizens of the State of Colorado.