EMERGENCY SUPPORT FUNCTION #11
FOOD ANNEX

PRIMARY AGENCIES:
State: Department of Education
Volunteer: American Red Cross
Association of Arizona Food Banks
Arizona Voluntary Organizations Active in Disaster
Salvation Army

SUPPORT AGENCIES:
State: Department of Agriculture
Department of Economic Security
Division of Emergency Management
National Guard
Department of Health Services
Department of Transportation

I. INTRODUCTION
A. Purpose
Describe procedures to identify, secure and arrange for the transportation of food to affected areas following an emergency/disaster.

B. Scope
Activities will be undertaken to:
1. Identify food assistance needs;
2. Coordinate with local responding agencies;
3. Obtain appropriate food supplies;
4. Arrange for transportation of food supplies to staging areas; and
5. Coordinate disaster food stamp assistance.

II. SITUATION AND ASSUMPTIONS
A. Situation
An emergency/disaster will deprive people of access to food by disrupting the commercial food supply/distribution network and destroy stored food.
B. Assumptions

1. Requests for state-controlled food may be by telephone/radio/writing.
   
   a. This ESF will be implemented upon notification of occurrence of a potential or actual emergency/disaster. Upon activation, a Food Coordination Team (FCT) will be formed with representatives from the primary and support agencies.
   
   b. Actions will be coordinated with state/local disaster officials.
   
   c. Food supplies secured and delivered by this ESF will be suitable for either household distribution or mass feeding.
   
   d. Transportation and distribution of food supplies will be arranged by state/local/volunteer agencies.
   
   e. Actions will be coordinated with agencies responsible for mass feeding (see ESF # 6).
   
   f. This ESF will encourage the use of mass feeding as the primary outlet for disaster food supplies.
   
   g. Priority will be given to move critical supplies of food into areas of acute need.
   
   h. When trade has been restored, disaster food stamp program procedures may be implemented.

2. The following conditions may exist:
   
   a. Significant disruption of food processing/distribution;
   
   b. Minimal access to unprocessed food and food grains (e.g., honey, wheat, corn, oats, rice, etc.);
   
   c. Unusable water supplies; and
   
   d. Disruption of energy sources (e.g., electricity and gas) needed for food storage and preparation.

3. Schools and institutions may be able to feed affected populations for several days.

4. Affected populations will need a minimum of 1800 calories and three gallons of liquid per person per day.
III. CONCEPT OF OPERATIONS

A. General

FCT will operate under existing state/federal authorities and regulations to provide food supplies to designated staging areas. Requests for food (including types, amounts and destination locations) shall be processed through the FCT. The local response coordinator or ESF # 6 will be the point of contact for all state requests for food assistance. FCT will coordinate efforts to obtain/transport foods and/or request federal assistance to implement the disaster food stamp program.

B. Organization

1. FCT will assume primary responsibility for implementing this ESF. Each support agency will be represented on the FCT at the SEOC. FCT liaison personnel may be dispatched to field site locations.

2. Agency representatives will have sufficient knowledge of their agency’s capabilities and resources and the authority to commit resources.

3. Agency representatives will be knowledgeable of the FRP and the capabilities and resources of federal response agencies.

C. Notification

1. ADEM will notify primary and support agencies when this ESF is activated.

2. Upon notification, agency representatives will report to the SEOC for an initial meeting of the FCT and be available for the duration of the response period.

D. Response Actions

1. Initial Actions

   a. Determine the critical needs of the affected population in terms of numbers of people, their location and usable food preparation facilities for feeding.

   b. Identify and locate available resources of food, transportation, equipment, storage and distribution facilities.

   c. Evaluate the adequacy of available resources.

   d. Ensure that foods are fit for human consumption (see ESF # 8-Appendix 2).

   e. Coordinate shipment of food to staging areas.

   f. Initiate direct market procurement of critical food supplies not available from existing inventories.
2. Continuing Actions
   a. Expedite requests, for emergency issuance of food stamps after access to commercial food channels has been restored.
   b. Establish logistical links with organizations involved in mass feeding.

IV. ORGANIZATIONAL ROLES AND RESPONSIBILITIES

A. **Department of Education, American Red Cross, Association of Arizona Food Banks (AAFB), Arizona Volunteer Agencies Active in Disaster and Salvation Army** will:

1. Determine the availability of food, including raw agricultural commodities (wheat, corn, oats, rice, etc.) that could be used for human consumption.
2. Coordinate with state/local officials to determine food needs of the population in the affected areas based on the following categories: acutely deficient; moderately deficient; self-sufficient; and surplus supplies.
3. Identify and assess the requirements for food and distribution services for critical emergency needs and sustained needs after the emergency phase is over.
4. Coordinate food distribution efforts of other volunteer organizations.
5. Secure approval from the United States Secretary of Agriculture to issue food stamps for up to 30 days to qualifying households.
6. Make emergency food supplies available to households for take-home consumption in lieu of food stamps.
7. Provide damage information to the SEOC.
8. Develop a plan of operation that will ensure timely distribution of food in good condition to the proper location.
9. Establish and maintain an information flow to federal ESF # 11 representatives.

B. **Support Agencies**

Support agencies will ensure that federal sources of food are included, logistical support is provided and food is fit for human consumption.

1. **Department of Agriculture** and **Department of Economic Security - Community Services Administration (DES-SCA)** will:

   a. Assess the availability of:

      (1) Food supplies and storage facilities capable of storing dry, chilled and frozen food.
(2) Transportation equipment, material handling equipment and support personnel.

b. Contract for storage and transportation services with regional food bank warehouses and AAFB’s statewide gleaning coordinator regarding the availability of:

(1) US Department of Agriculture commodities;
(2) Donated foods;
(3) Storage facilities for dry, cold or frozen foods;
(4) Personnel; and
(5) Trucks, fork lifts, pallets, jacks, etc.

c. Arrange for food delivery/distribution.
d. Assess damages to locally produced food supplies.

2. ADEM will coordinate the acquisition/procurement of commercial food, transportation, equipment and services.

3. National Guard will:

a. Assess the availability of food supplies and storage facilities capable of storing dry, chilled and frozen food.
b. Assess the availability of transportation equipment, material handling equipment and support personnel. This responsibility shall be confined to the posts, camps and stations within or adjacent to the disaster area.
c. Arrange for delivery and distribution.

4. Department of Health Services will:

a. Determine which foods are fit for human consumption and identify potential problems of contaminated foods (e.g., radiation, chemical, bacterial and viral) (see ESF # 8, Appendix 2).
b. Provide health education in food preparation/storage.

5. Department of Transportation will assess the transportation routes needed for delivery of food, equipment and personnel.

V. PLAN DEVELOPMENT AND MAINTENANCE

The department of Education, Agriculture and Economic Security are responsible for the development and maintenance of this ESF.