



DEPUTY SECRETARY OF DEFENSE
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MAR 25 2003

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
UNDER SECRETARIES OF DEFENSE
ASSISTANT SECRETARIES OF DEFENSE
GENERAL COUNSEL OF THE DEPARTMENT OF
DEFENSE
INSPECTOR GENERAL OF THE DEPARTMENT OF
DEFENSE
DIRECTOR, OPERATIONAL TEST AND EVALUATION
ASSISTANTS TO THE SECRETARY OF DEFENSE
DIRECTOR, ADMINISTRATION AND MANAGEMENT
DIRECTOR, FORCE TRANSFORMATION
DIRECTOR, NET ASSESSMENT
DIRECTOR, PROGRAM ANALYSIS AND EVALUATION
DIRECTORS OF THE DEFENSE AGENCIES
DIRECTORS OF THE DOD FIELD ACTIVITIES

SUBJECT: Implementation Guidance Regarding the Office of the Assistant Secretary of
Defense for Homeland Defense

The Honorable Paul McHale has been appointed as the first Assistant Secretary of Defense for Homeland Defense (ASD(HD)). His principal duty is the overall supervision of the homeland defense activities of the Department under the authority, direction and control of the Under Secretary of Defense for Policy (USD(P)) and, as appropriate, in coordination with the Chairman of the Joint Chiefs of Staff (CJCS). As such, he will oversee HD activities, develop policies, conduct analyses, provide advice, and make recommendations on HD, support to civil authorities, emergency preparedness and domestic crisis management matters within the Department.

Specifically, the ASD(HD) will assist the Secretary in providing policy direction on HD matters through the CJCS to United States Northern Command and other Combatant Commands, as applicable, to guide the development and execution of their plans and activities. To focus the planning and execution of DoD activities and the use of resources in preventing or responding to crises, the ASD(HD) will serve as the DoD Domestic Crisis Manager. To address the complexities of the interagency environment, the ASD(HD) will represent the Department on all HD related matters with designated Lead Federal Agencies, the Executive Office of the President, the Department of Homeland Security, other Executive Departments and Federal Agencies, and state and local entities, as appropriate.



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Accordingly, the interim DoD Executive Agent for Homeland Security assignment to the Secretary of the Army (SecArmy), as described in Deputy Secretary of Defense Memorandum, "Homeland Security Executive Agent," October 2, 2001, is hereby terminated. To streamline and consolidate our support to civil authorities and related activities, the DoD Executive Agent assignments for Military Support to Civil Authorities, as described in DoD Directive 3025.1, and Military Assistance for Civil Disturbances, as described in DoD Directive 3025.12, are also terminated. The duties and authorities associated with these DoD Executive Agent assignments are delegated to the ASD(HD) effective today. Also effective today, the delegation of authority to oversee the management and coordination of DoD support to international and national special events, including, without limitation, events covered under 10 U.S.C. 2564, is transferred from the SecArmy to the ASD(HD).

Effective no later than May 16, 2003, the following additional transfers and transitions of delegated authority, personnel, and associated resources, as shown, are directed to focus and align the Department with regard to homeland defense.


- From the Army to the Office of the ASD(HD): transfer the functions and associated resources of the Office of the Special Assistant for Military Support – Civilian (3), Military (2), Total (5).

- From the Army to the CJCS: transition the functions and associated resources of the Office of the Director of Military Support (DOMS) related to support to civilian authorities and special events - Civilian (8), Military (12), Total (20). The ASD(HD) will exercise policy oversight of the DOMS on behalf of the Secretary.

- From the USD for Personnel and Readiness to the Office of the ASD(HD): the functions and associated resources related to Military Assistance to Civil Authorities - Civilian (2), Military (5), Total (7).

- From the ASD for Special Operations and Low Intensity Conflict to the Office of the ASD(HD): the functions and associated resources related to Territorial Security - Civilian (7), Military (6), Total (13).

The Director of Administration and Management, in coordination with the USD(P), the USD (Comptroller), the General Counsel of the Department of Defense, and other cognizant officials will take the actions necessary to implement this direction. The attachment provides additional guidance to implement these and other actions.



Attachment:
As stated

**Additional Implementation Guidance Regarding the Office of the
Assistant Secretary of Defense for Homeland Defense (ASD(HD))**

1. The ASD(HD), through the Under Secretary of Defense for Policy (USD(P)), shall:

1.1. Prepare transition plans, within 30 days, to effect all directed transfers and transitions as soon as possible, but no later than May 16, 2003. Coordinate the plans, as appropriate, with the Secretary of the Army, the Chairman of the Joint Chiefs of Staff (CJCS), the Under Secretary of Defense for Personnel and Readiness, the Under Secretary of Defense (Comptroller) (USD(C)), the General Counsel of the Department of Defense (GC, DoD), and the Director of Administration and Management (DA&M).

1.2. Prepare a memorandum for my approval, within 30 days, defining the domestic crisis management structure within OSD. Coordinate the memorandum with the CJCS, the Under Secretaries of Defense, the Assistant Secretary of Defense for Command, Control, Communications and Intelligence (or successor organizations), the GC, DoD, and the DA&M.

1.3. Prepare a memorandum for my approval, within 30 days, defining the relationship between the ASD(HD) and the U.S. Northern Command, and other Combatant Commands as applicable. Coordinate the memorandum with the CJCS, the GC, DoD and the DA&M.

1.4. Update and streamline DoD Directive 2000.15, "Support to Special Events", DoD Directive 3025.1, "Military Support to Civil Authorities (MSCA)", DoD Directive 3025.12, "Military Assistance for Civil Disturbances (MACDIS)", DoD Directive 3025.15, "Military Assistance to Civil Authorities," and other related issuances, to implement this memorandum and any other required changes resulting from the establishment of the Office of the ASD(HD). Coordinate the directives in accordance with DoD 5025.1-M, "DoD Directives Systems Procedures."

2. The DA&M shall:

2.1. Develop and coordinate a chartering DoD Directive for the ASD(HD), within 45 days, for my approval, to incorporate the appropriate provisions of this memorandum. The DoD Directive shall define the relationship between the ASD(HD) and the ASD for Special Operations and Low Intensity Conflict regarding the matters of counterterrorism, antiterrorism, force protection, consequence management and counternarcotics. The DoD Directive shall also define the relationship between the ASD(HD) and the ASD for International Security Affairs (ASD(ISA)) regarding matters involving Mexico and the island nations of the Caribbean. And, the DoD Directive shall define the relationship between ASD(HD) and the ASD(ISA) regarding matters involving Canada and other NATO nations as they pertain to direct defense of the homeland.

2.2. Once the ASD(HD) chartering DoD Directive is approved, update DoD Directive 5111.1, "Under Secretary of Defense for Policy (USD(P))," DoD Directive 5111.10, "Assistant Secretary of Defense for Special Operations and Low Intensity Conflict (ASD(SO/LIC))" and other chartering DoD Directives, as required, to implement this memorandum.

2.3. Implement other administrative, financial, personnel, information technology, and support actions necessary to establish the Office of the ASD(HD).

3. The USD(C), the USD(P), and the Director, Program Analysis and Evaluation shall promulgate updated planning, programming, and budgeting system (PPBS) guidance documents, beginning with the current PPBS cycle, that reflect these organizational, functional, and personnel realignments and requirements, and that include separate guidance for DoD homeland defense matters.